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# Fiscal consolidations: comments

BoF and Bd'I Conference  
11 June 2010

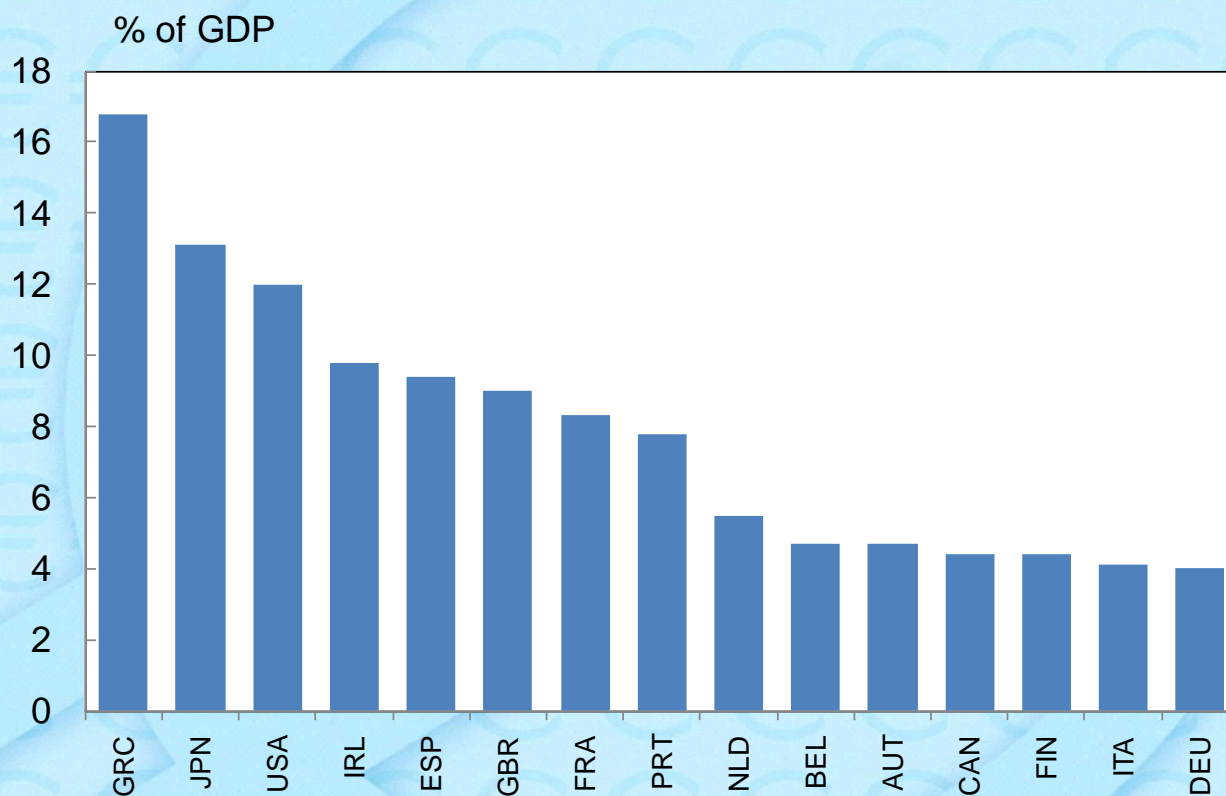
Seppo Honkapohja, Bank of Finland

# Introduction

- ◆ Current public debt concerns are a third stage in the global financial crisis.
  - banking crisis,
  - recession and
  - public debt crisis.
- ◆ Public debt crises require two main corrections.
  - Improvement in primary public balances.
  - Resumption of economic growth.
- ◆ Current estimates of required corrections to public balances are large.



# Required fiscal adjustment between 2010 and 2020\*



\* The adjustment needed to stabilize debt at the end-2012 level by 2030 if the respective debt-to-GDP ratio is less than 60 percent or to bring the debt ratio to 60 percent in 2030.  
Source: IMF.

## Effects of fiscal consolidations

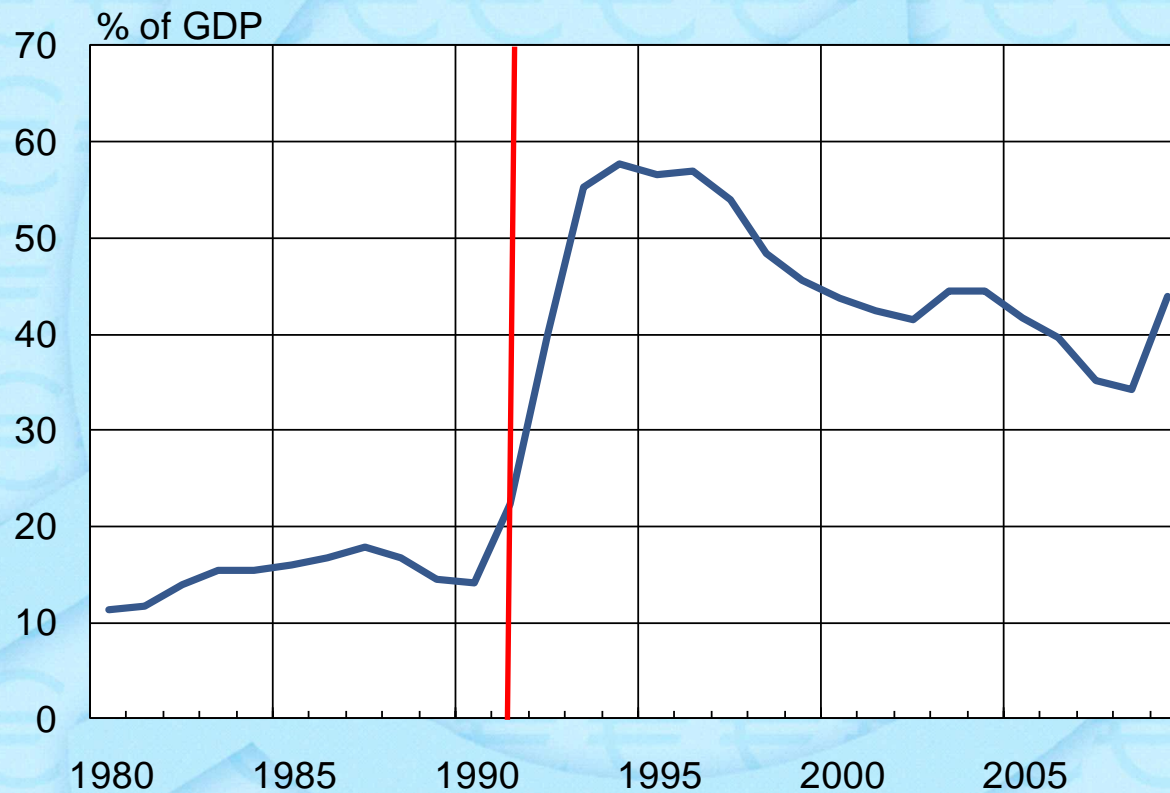
- ◆ Usually reduced economic growth in the short run; smaller costs e.g. when
  - Consolidation is large and persistent
  - Fiscal multipliers are small
- ◆ Usually positive long-run effects; better success if
  - Main focus on expenditures, with no cuts on productive spending
  - Initial conditions
    - Large government
    - Unsustainable debt-to-GDP ratio
- ◆ Possible Non-Keynesian effects
  - Key mechanism: improved perceptions about future
  - Lower probability of a "mess" in an unsustainable situation



# Public debt dynamics after a financial crisis

- ◆ Consolidation takes several years.
  - Examples: Finland 1991, Sweden 1991, Mexico 1994
- ◆ Not all countries reduced debt after a financial crises
  - Examples: Korea 1997, Spain 1977
- ◆ Public debt crisis is necessarily a part of financial crisis.
  - Example: Malesia 1997

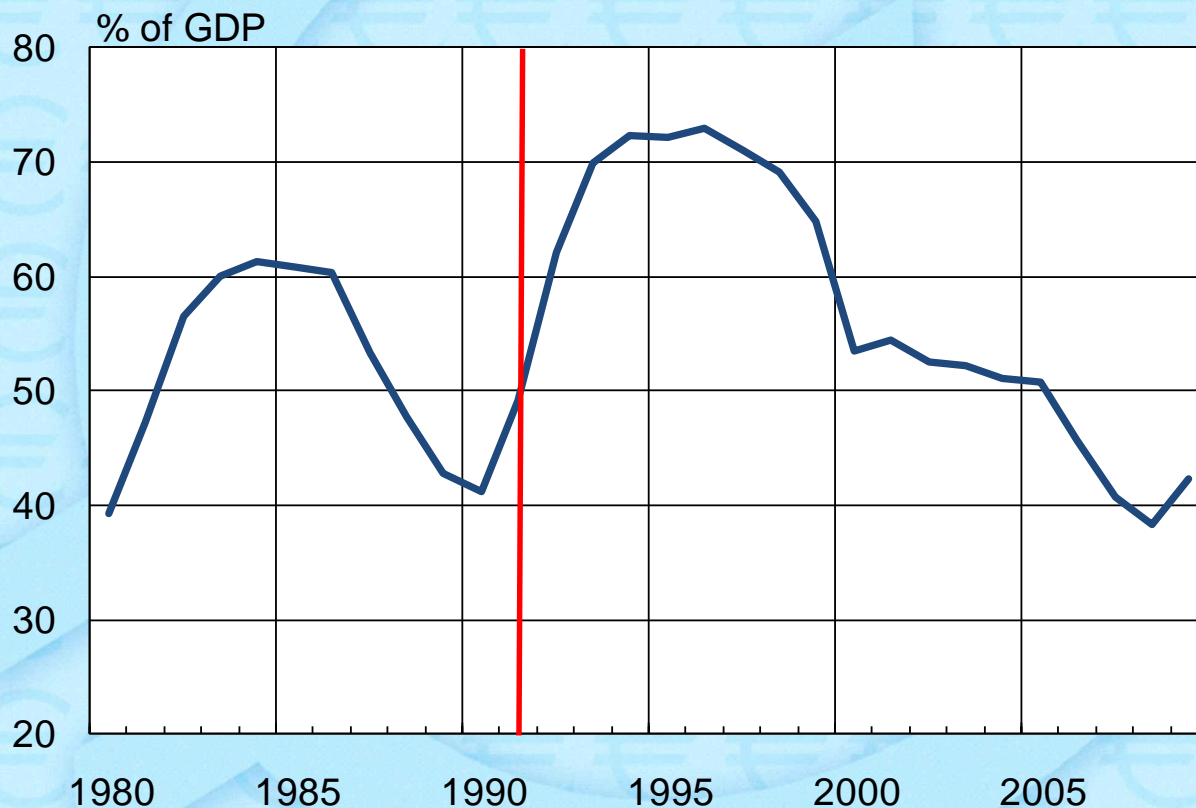
# General government gross debt of Finland 1980–2009



Source: Statistics Finland.

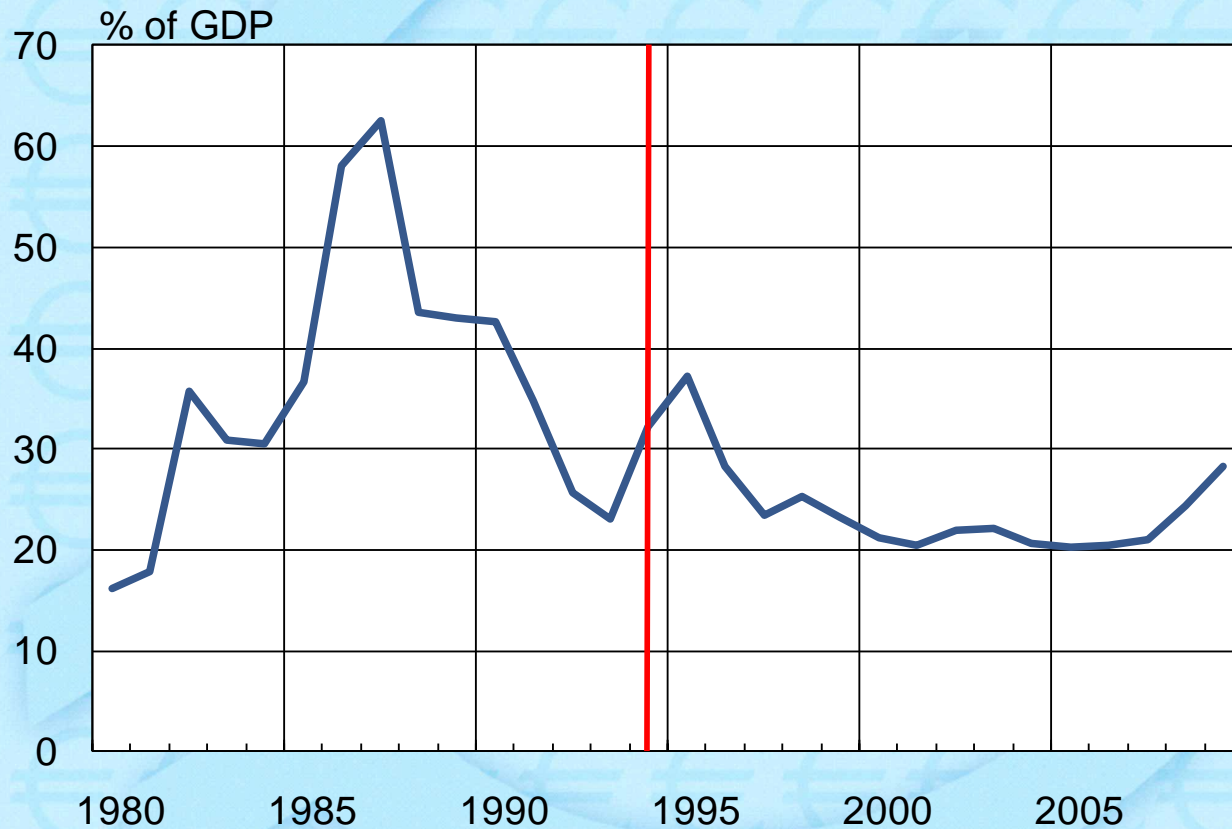


# General government gross debt of Sweden 1980–2009



Source: European Commission.

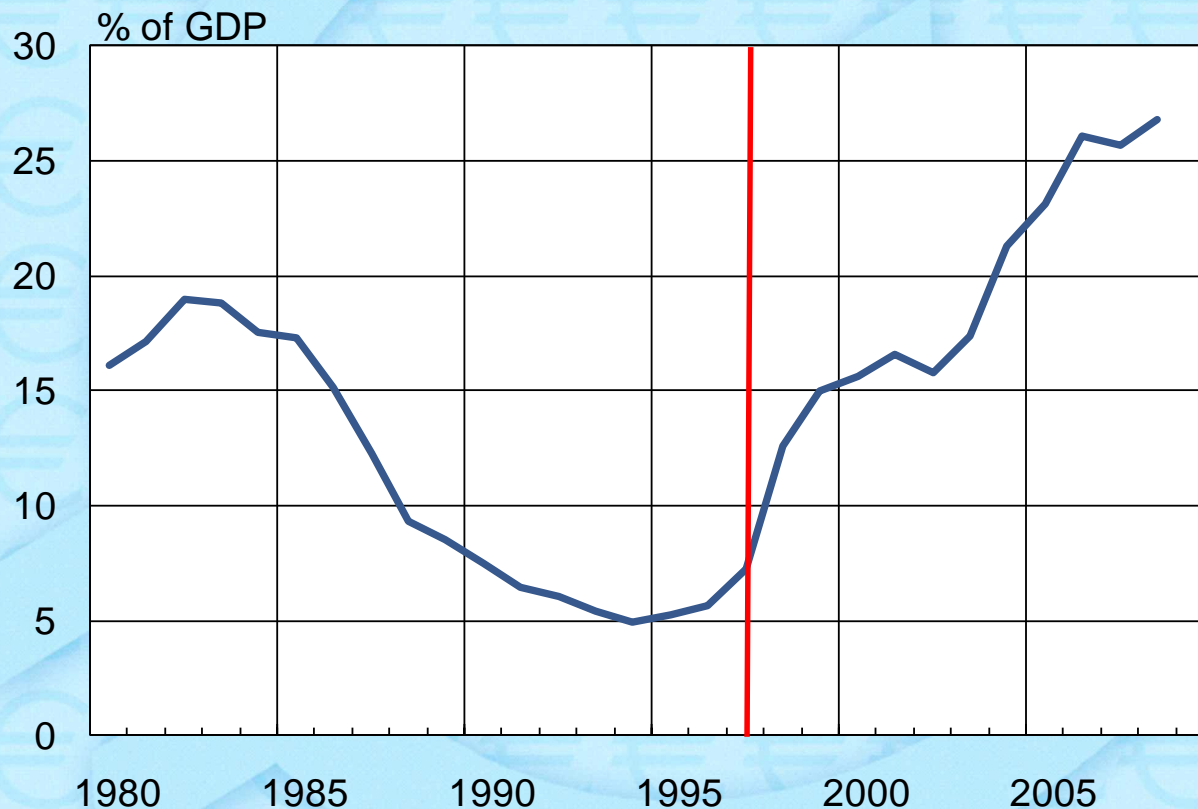
# Total central government debt of Mexico 1980-2009



Source: OECD.

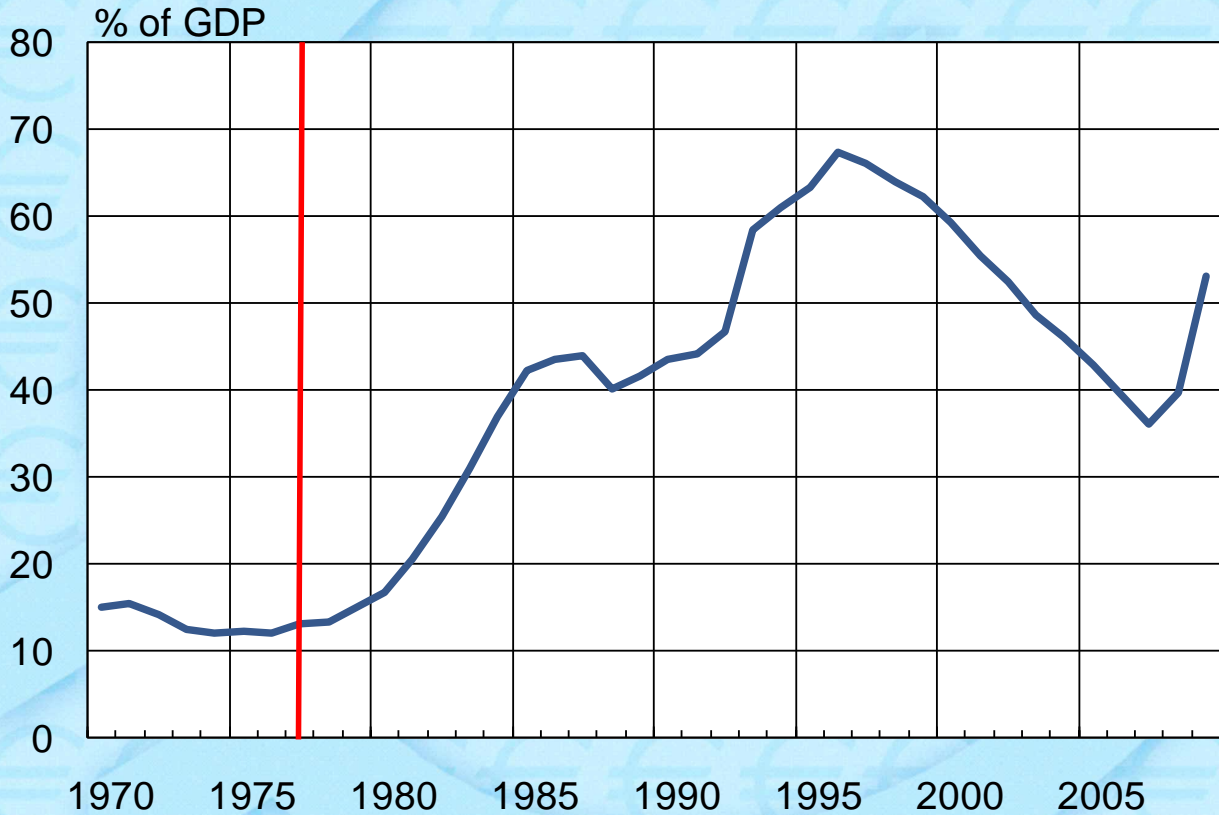


# General government gross financial liabilities of Korea 1980–2008



Source: OECD.

# General government gross debt of Spain 1970-2009



Source: European Commission.



# Challenges

- ◆ Carrying out a fiscal consolidation is **inherently slow** and full of **uncertainties** that trouble the markets.
  - Uncertainty about future fiscal and monetary policy.
  - Uncertainty about future economic growth.
- ◆ Anchor expectations about future fiscal developments
  - Clear multi-year program to improve credibility
  - Substantial consolidation, possibly front-loaded
- ◆ Avoid disappointments during the consolidation
  - set somewhat conservative goals

- 
- ◆ **Develop better fiscal institutions**
    - Centralized key policy-making
    - Multi-year expenditure ceilings
    - This is the current challenge for EU and Euro area
  - ◆ **Structure of consolidation**
    - Focus on items with small or even negative fiscal multipliers (briefly noted earlier)





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Thank you