A Theory of Dynamic Inflation Targets June 2023

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Introduction

- Theory: (static) inflation targets balance commitment-flexibility trade-off
- Central banks' inflation targets have evolved significantly
 - Bank of New Zealand: inflation band changed from 0-2 to 0-3 to 1-3
 - Bank of Canada: 5-year review with potential adjustment
 - Federal Reserve: long-term strategic review (2020). Long-run average of 2%
- Recent debates center around persistent, hard-to-measure objects
 - Natural interest rate, slope of Phillips curve
- Key question: how to adjust targets in response to persistent shocks?

Main Results

- Model ingredients
 - Dynamic contracting with transfers/punishments
 - Persistent private information
 - One-period forward-looking expectations

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- Main result: dynamic inflation target implements Ramsey allocation

$$T_t = \underbrace{b_{t-1}}_{\text{Target Flexibility}} \times \left(\pi_t - \underbrace{\tau_{t-1}}_{\text{Target Level}} \right)$$

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Adjustments one period in advance

- Declining natural rate, flattening Phillips curve imply *opposite* target adjustments
- Longer-horizon time inconsistency to study "how long is a period"
 - Higher trend inflation \Rightarrow larger long-horizon commitments

Related Literature

- Mechanism design with persistent private information
 - Halac Yared (2014), Pavan et al (2014), Kapicka (2013), Farhi Werning (2013)
- Mechanism design approach to monetary/fiscal policy
 - Walsh 1995, Halac Yared 2022, Galperti (2015), Beshears et al (2022), Athey et al (2005), Waki et al (2018), Amador et al (2006), Halac Yared (2018)
- Optimal monetary policy
 - Eggertsson Woodford (2003), Werning (2011), Schmitt-Grohe Uribe (2010), Coibion et al (2012), Kiley Roberts (2017), Andrade et al (2018), Eggertsson et al (2019)
 - Recursive multiplier: Marcet Marimon (2019), Svennson (1997), Davila Schaab (2022)

Model

- t = 0, 1, ...
- Inflation $\pi_t \in [\underline{\pi}, \overline{\pi}]$
- Output $y_t \in [\underline{y}, \overline{y}]$
- Economic state $\theta_t \in [\underline{\theta}, \overline{\theta}]$
 - Persistent (Markov): $f(\theta_t | \theta_{t-1})$
 - Private information of central bank
- Three agents
 - Government (principal): designs a mechanism for central bank
 - Central bank (agent): observes θ_t , sets π_t
 - Firms: set y_t based on inflation and inflation expectations

Output Determination and Government Preferences

- θ_t not directly observed by firms/government
- Firm output determination
 - Posterior beliefs μ_t about distribution of θ_t
 - Inflation expectations $\pi_t^e = \mathbb{E}_t[\pi_{t+1}|\mu_t]$
 - Output $y_t = F_t(\pi_t, \pi_t^e)$
- Social welfare (government)
 - Government flow utility $\mathcal{U}_t(\pi_t, y_t, \theta_t)$
 - Reduced form preferences $U_t(\pi_t, \pi_t^e, \theta_t) = \mathcal{U}_t(\pi_t, F_t(\pi_t, \pi_t^e), \theta_t)$
- Lifetime social welfare (government)

$$\mathbb{E}\sum_{t=0}^{\infty}\beta^{t}U_{t}(\pi_{t},\pi_{t}^{e},\theta_{t})$$

Benchmark: Full-Information Ramsey Allocation

Ramsey allocation under full information solves

$$\max_{\{\pi_t(\theta^t)\}} \mathbb{E}_0 \sum_{t=0}^{\infty} \beta^t U_t(\pi_t, \mathbb{E}_t[\pi_{t+1}|\theta_t], \theta_t)$$

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Proposition. The full-information Ramsey allocation satisfies

$$\frac{\partial U_t}{\partial \pi_t} = \nu_{t-1} \,, \qquad \text{where} \ \ \nu_{t-1} = \begin{cases} -\frac{1}{\beta} \frac{\partial U_{t-1}}{\partial \mathbb{E}_{t-1}(\pi_t | \theta_{t-1})} & \text{ for } t \ge 1 \\ 0 & \text{ for } t = 0 \end{cases}$$

 $u_{t-1} > 0 \Rightarrow \text{inflationary bias}$ $u_{t-1} < 0 \Rightarrow \text{deflationary bias}$

Exposition: Term ν_{t-1} the *inflationary bias*

Central Bank and Mechanism

$$\mathbb{E}\sum_{t=0}^{\infty}\beta^{t}\bigg[U_{t}(\pi_{t},\pi_{t}^{e},\theta_{t})+T_{t}\bigg]$$

- *T_t*: an incentive/punishment scheme for the central bank
 - Costless to government
 - Congressional scrutiny, public hearings, firing threat, reputation, monetary incentives
- Mechanism: $(\pi_t(\tilde{\theta}^t), T_t(\tilde{\theta}^t))$ based on report history $\tilde{\theta}^t = (\tilde{\theta}_1, ..., \tilde{\theta}_t)$
 - Public reports, full transparency
- Firm posterior beliefs are $\mu_t = \tilde{\theta}_t$, so

$$\pi_t^e(\tilde{\theta}^t) = \mathbb{E}_t[\pi_{t+1}(\tilde{\theta}^t, \theta_{t+1}) | \tilde{\theta}_t]$$

Incentive Compatibility

• Central bank value from a one-shot deviation

$$\mathcal{W}_t(\theta^{t-1}, \tilde{\theta}_t | \theta_t) = U_t \left(\pi_t(\theta^{t-1}, \tilde{\theta}_t), \pi_t^e(\theta^{t-1}, \tilde{\theta}_t), \theta_t \right) + T_t(\theta^{t-1}, \tilde{\theta}_t) + \beta \mathbb{E}_t \left[\mathcal{W}_{t+1}(\theta^{t-1}, \tilde{\theta}_t, \theta_{t+1} | \theta_{t+1}) \middle| \theta_t \right]$$

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• Global IC:

$$\mathcal{W}_t(\theta^t|\theta_t) \ge \mathcal{W}_t(\theta^{t-1}, \tilde{\theta}_t|\theta_t) \quad \forall t, \theta^t, \tilde{\theta}_t$$

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• Local IC (Envelope Condition):

$$\frac{\partial \mathcal{W}_t(\theta^t | \theta_t)}{\partial \theta_t} = \frac{\partial U_t\left(\pi_t(\theta^t), \pi_t^e(\theta^t), \theta_t\right)}{\partial \theta_t} + \beta \mathbb{E}_t \left[\mathcal{W}_{t+1}(\theta^{t+1} | \theta_{t+1}) \frac{\partial f(\theta_{t+1} | \theta_t) / \partial \theta_t}{f(\theta_{t+1} | \theta_t)} \middle| \theta_t \right]$$

- Two key forces
 - 1. Time inconsistency
 - 2. Firm beliefs and inflation expectations

Dynamic Inflation Target

$$T_t = b_{t-1} \cdot \left(\pi_t - \tau_{t-1} \right)$$

•
$$\tau_{t-1} = \mathbb{E}_{t-1}[\pi_t | \tilde{\theta}_{t-1}] = \pi_{t-1}^e$$
 is target level

- b_{t-1} is target flexibility
 - Higher b_{t-1} termed a *more* flexible target
 - $b_{t-1} < 0$: *punish* inflation
 - $b_{t-1} > 0$: *reward* inflation
- Target level and flexibility determined *one period in advance* (at t 1)

Dynamic Inflation Target Implements Ramsey

Proposition:

- 1. A dynamic inflation target implements the full-information Ramsey allocation in a locally incentive compatible mechanism
- 2. Target flexibility is $b_{t-1} = -\nu_{t-1}$
- 3. The target (τ_{t-1}, b_{t-1}) is a sufficient statistic at date *t* for the history θ^{t-1} of past types.

Sketch of Argument

1. Setting π_t : Inherited target slope corrects current inflationary bias

$$\frac{\partial U_t}{\partial \pi_t} \frac{\partial \pi_t}{\partial \tilde{\theta}_t} + \underbrace{\frac{\partial T_t}{\partial \pi_t}}_{=b_{t-1}} \frac{\partial \pi_t}{\partial \tilde{\theta}_t} = \left[\underbrace{\frac{\partial U_t}{\partial \pi_t} - \nu_{t-1}}_{=0 \text{ (Ramsey)}}\right] \frac{\partial \pi_t}{\partial \tilde{\theta}} = 0$$

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2. Updating b_t : At date t, central bank internalizes date t Phillips curve when updating target for t + 1. Corrects future self's inflationary bias

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- 2. Updating b_t : At date t, central bank internalizes date t Phillips curve when updating target for t + 1. Corrects future self's inflationary bias
- 3. Updating τ_t : Inflation target corrects incentive to distort firm beliefs

$$\frac{\partial U_t}{\partial \pi^e_t} \frac{d\pi^e_t}{d\tilde{\theta_t}} + \beta \mathbb{E}_t \underbrace{\frac{\partial T_{t+1}}{\partial \tau_t}}_{=b_t} \frac{\partial \tau_t}{\partial \tilde{\theta_t}} = \begin{bmatrix} \frac{\partial U_t}{\partial \pi^e_t} - \beta \nu_t \\ \frac{\partial T_t}{\partial \pi^e_t} \end{bmatrix} \frac{d\pi^e_t}{d\tilde{\theta_t}} = 0$$
(By Definition)

Global Incentive Compatibility for Linear-Quadratic

- Sufficient condition in LQ models: shock persistence not too high

 Details
 - LQ models studied encompass all applications
- Example for talk: cost-push shock model

$$U_t(\pi_t, \pi_t^e, \theta_t) = -\frac{1}{2}\pi_t^2 - \frac{1}{2}\hat{\alpha}(\underbrace{\pi_t - \beta\pi_t^e}_{NKPC} - \theta_t)^2$$

and $\mathbb{E}_t[\theta_{t+1}|\theta_t] = \rho \theta_t$, $0 \le \rho \le 1$

- **Corollary.** In the cost-push shock model, the dynamic inflation target is globally incentive compatible if $\rho \leq \rho^*(\hat{\alpha}, \beta)$
- Numerically, $\rho^*(\hat{\alpha}, \beta) = 1$ in all cases

Application 1: Declining Natural Interest Rate and ELB

• Standard NKPC and Dynamic IS (with $\sigma = 0$)

$$\pi_t = \beta \pi_t^e + \kappa y_t$$





- Demand shock realized after inflation set. Nominal interest rate adjusts
- ϵ_t iid uniform
- ELB: Utility penalty $\lambda_0 \lambda_1 i_t$ when $i_t < 0$
- Flow utility:

$$\mathcal{U}(\pi_t, y_t, i_t^*) = -\frac{1}{2}\pi_t^2 - \frac{1}{2}\alpha y_t^2 + w(i_t^*)$$

where $w(i_t^*) = -w_0 + \beta w_1 i_t^* - \frac{1}{2} \beta w_2 i_t^{*2}$, $i_t^* = \pi_t^e + \theta_t$

Application 1: Declining Natural Interest Rate



Proposition. A declining natural rate $(\downarrow \theta_t)$ increases target level $(\uparrow \tau_t)$ and target flexibility $(\uparrow b_t)$.

Application 2: Flattening Phillips Curve

• Standard NKPC

$$\pi_t = \beta \pi_t^e + \kappa y_t$$

• Flow utility

$$\mathcal{U}(\pi_t, y_t) = -\frac{1}{2}\pi_t^2 - \frac{1}{2}\alpha(\theta_t y_t)^2 + \theta_t y_t$$

- Positive shock $\uparrow \theta_t$ equivalent to flattening Phillips curve $(\downarrow \kappa)$
- Set $\alpha = 0$ for tractability

Application 2: Flattening Phillips Curve



Proposition. A flattening Phillips curve ($\uparrow \theta_t$) lowers target level ($\downarrow \tau_t$) and target flexibility ($\downarrow b_t$).

Long-Horizon Dynamic Inflation Targets

- What does it mean for targets to adjust "one period in advance"?
- *K* periods of time inconsistency: $U_t(\pi_t, \mathbb{E}_t[\pi_{t+1}|\tilde{\theta}_t], \dots, \mathbb{E}_t[\pi_{t+K}|\tilde{\theta}_t], \theta_t)$

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- **Proposition.** Full-information Ramsey

$$\frac{\partial U_t}{\partial \pi_t} = \sum_{k=1}^{K} \nu_{t-k,t} \quad \text{where } \nu_{t-k,t} = \begin{cases} -\frac{1}{\beta^k} \frac{\partial U_{t-k}}{\partial \mathbb{E}_{t-k}[\pi_t \mid \theta_{t-k}]} & \text{if } t-k \ge 0\\ 0 & \text{if } t-k < 0 \end{cases}$$

- **Proposition.** A *K*-horizon dynamic inflation target implements the full-information Ramsey allocation in a locally incentive compatible mechanism.
- Analogous global IC results for LQ models

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- **Proposition.** A *K*-horizon dynamic inflation target implements the full-information Ramsey allocation in a locally incentive compatible mechanism.
- Analogous global IC results for LQ models
- **Question**: How important are short-horizon (*k* small) versus long-horizon (*k* large) commitments to determining the target?

Commitment horizons with trend inflation

- $\nu_{t,t+k}$: commitment made at date *t* for period t + k flexibility
- Application to trend inflation

$$\pi_t = \kappa y_t + (\beta \gamma + \tilde{\beta}) \mathbb{E}_t \pi_{t+1} + \tilde{\beta} \mathbb{E}_t \left[\sum_{s=1}^{\infty} \tilde{\delta}^s \pi_{t+1+s} \right]$$

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• **Proposition**: For any $U_t(\pi_t, y_t, \theta_t)$,

$$\frac{\nu_{t,t+k}}{\nu_{t,t+1}} = \beta^* \delta^{*(k-1)}$$

For γ not too large, $\nu_{t,t+k}/\nu_{t,t+1}$ increases in trend inflation rate γ

Higher trend inflation ⇒ longer-horizon commitments more important

Extension: Informed Firms

- Fraction $\gamma \in [0, 1]$ of firms directly observe θ_t
- Average inflation expectations $\pi_t^e = \gamma \mathbb{E}_t[\pi_{t+1}|\theta_t] + (1-\gamma)\mathbb{E}_t[\pi_{t+1}|\tilde{\theta}_t]$
- Penalized DIT: $T_t = b_{t-1}(\pi_t \pi_t^e) \gamma P_t$
- **Proposition.** A penalized dynamic inflation target implements the full-information Ramsey allocation in a locally incentive compatible mechanism.
- Intuition: unpenalized target adjustments too attractive
- Interestingly, suggests "simpler" mechanisms optimal when firms are uninformed



Extension: Costly Transfers

- Transfer T_t to CB has a cost κT_t to government
 - Cross-subsidization still possible
- For today: multiplicative taste shocks $\theta_t u_t(\pi_t, \pi_t^e)$
 - See paper for full case
- Proposition. The allocation under the optimal relaxed mechanism is

$$\vartheta_t \frac{\partial u_t}{\partial \pi_t} = \vartheta_{t-1} \frac{-1}{\beta} \frac{\partial u_{t-1}}{\partial \pi_{t-1}^e}, \qquad \vartheta_t = \theta_t - \frac{\kappa}{1+\kappa} \Gamma_t$$

- Ramsey allocation where virtual value ϑ_t replaces true type
- **Corollary.** Reversion to DIT when $\theta_t \in \{\underline{\theta}, \overline{\theta}\}$

$$\Gamma_t = \Gamma_{t-1} \frac{1 - F(\theta_t | \theta_{t-1})}{f(\theta_t | \theta_{t-1})} \mathbb{E}_{t-1} \left[\frac{\partial f(s_t | \theta_{t-1}) / \partial \theta_{t-1}}{f(s_t | \theta_{t-1})} \left| s_t \ge \theta_t \right]$$

Conclusion

- Dynamic inflation target implements Ramsey allocation
- Target level and flexibility adjusted one period in advance
- Controlled target adjustment may be preferable to a static target

Appendix: Informed Firms

Penalized DIT

$$T_t = -b_{t-1}(\pi_t - \tau_t) - \gamma P_t$$

• Lifetime expected penalty $\overline{P}_t = P_t + \beta \mathbb{E}_t[\overline{P}_{t+1}|\theta_t]$

Proposition. A penalized dynamic inflation target implements the full-information Ramsey allocation in a locally incentive compatible mechanism, with target flexibility $b_{t-1} = \nu_{t-1}$. The lifetime penalty function \overline{P} is given in recursive form by

$$\overline{P}_{t}(\theta^{t}) = \int_{\underline{\theta}}^{\theta_{t}} \omega_{t}(\theta^{t-1}, x_{t}) dx_{t} + \int_{\underline{\theta}}^{\theta_{t}} \beta \mathbb{E}_{t} \left[\overline{P}_{t+1} \frac{\partial f(\theta_{t+1}|x_{t}) / \partial x_{t}}{f(\theta_{t+1}|x_{t})} \middle| x_{t} \right] dx_{t}$$
where $\omega_{t}(\theta^{t}) = \beta \nu_{t} \mathbb{E}_{t} \left[\pi_{t=1} \frac{\partial f(\theta_{t+1}|\theta_{t}) / \partial \theta_{t}}{f(\theta_{t+1}|\theta_{t})} \middle| \theta_{t} \right]$
back

Global Incentive Compatibility in LQ

Preferences

$$\mathcal{U}_t(x_{t1},\ldots,x_{tN},\theta_t) = \sum_{n=1}^N \left[-\frac{1}{2}a_n x_{tn}^2 + b_n(\theta_t) x_{tn} \right]$$

where $a_n \ge 0$ and $b_n(\theta_t) = b_{n0} + b_{n1}\theta_t$

- $x_{tn} = c_n \pi_t + \beta d_n \pi_t^e$
- $\mathbb{E}_t[\theta_{t+1}|\theta_t] = \rho \theta_t$ for $0 \le \rho \le 1$
- Proposition. There exists a ρ* > 0 such that the dynamic inflation target is globally incentive compatible if ρ ≤ ρ*.

▶ Back