### DANMARKS NATIONALBANK

#### IDENTIFICATION AND ASSESSMENT OF SYSTEMIC RISKS IN FINANCIAL NETWORKS: MODELLING FIRE SALES FROM REGULATORY CLIFF EFFECTS

#### Andreas Brøgger & Graeme Cokayne





## Identification and assessment of systemic risks in financial networks: Modelling fire sales from regulatory cliff effects

#### Andreas Brøgger & Graeme Cokayne

Systemic Risk Analysis and Policy Financial Stability Danmarks Nationalbank

#### 28 May, 2018

Andreas Brøgger & Graeme Cokayne Identification and assessment of systemic risks



- CRR-compliant covered bonds (SDO) are a large part of the Danish covered bond market
- We investigate fire sale effects if SDOs lose their preferred status
- Solvency reduction
- Capital losses



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### Outline



- Previous Literature
- Covered Bonds in Denmark
  - Market
  - Regulation
- Our Model
- 6 Results
- 6 Discussion
  - Conclusion



### Outline



#### Systemic Risk and Fire sales

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#### Systemic Risk Channels

#### Two broad channels of Systemic Risk

- Direct interconnectivity
  - Banks loan money to each other
  - If a bank gets in trouble this affects banks from whom it has borrowed money
  - Spreads to other banks
- Indirect interconnectivity
  - Banks invest in similar securities
  - If those securities lose value this hits a number of banks at once
  - Particularly a problem if securities used as collateral



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Systemic Risk Fire Sales and Cliff Effects

#### **Fire Sales**

The forced sale of an asset at a dislocated price

#### Regulatory Cliff Effect

Breaches of a regulatory threshold leads to out-sized effects on the financial system



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#### Greenwood et al (2015) 'Vulnerable banks'

#### Greenwood et al

- Fall in equity price  $\rightarrow$  increase in leverage
- Banks sell assets to return to previous leverage
- Asset prices fall leading to further increases in leverage
- Aggregate Vulnerability = Sum of all 2nd round spillover losses as a share of total equity capital in the system



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- Based on Greenwood et al (2015) model
- But:
  - uses regulatory cliff effect as initial shock rather than fall in asset price
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Market Regulation



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Market Regulation



### The Market is Large...



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# 5 main issuers of Danish covered bonds represent 95% of the market





#### Holders of Danish covered bonds are mostly large institutions



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Market Regulation



### SDOs have Regulatory Benefits

- Loan limit requirements
- Collateral requirements
- Continuous requirements
- Regulatory benefits
  - Lower risk weights in solvency calculations
  - Not included in large exposure calculations

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# Our Model

### Regulatory cliff effect

### • (Some) SDOs lose SDO-status $\rightarrow$

- Fall in solvency of banks due to increase in risk weights and hence in risk-weighted assets
- Increase in calculated large exposures, possibly breaching large-exposures regulation
- (Possible) Fall in liquidity ratings, breaching liquidity requirements
- We focus on the first of these channels



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## Our Model





- Risk-weight shock
- React to get back to solvency
- Several rounds of fire-sales

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## Our Model



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# **Modeling Decisions**

### Institutions

- Only banks
- Other institutions not covered by same regulations
- How do they react?
  - Sell covered bonds
    - Raising equity takes too long
    - Selling other assets not as effective
- Time Horizon
  - Not explicitly modeled but probably fairly short
- Who is buying?
  - Not sure



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### Direct Effect





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### **Initial Sales**





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### System equity lost as a result of fire sales





### Stronger price impact scenarios



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### Stronger price impact scenarios



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## Discussion

#### The shock

- We only consider the shock to be the loss in solvency from the change in risk-weights
- If SDOs lost their SDO status there would likely also be an immediate price impact
- We ignored this as we wanted to focus on the regulatory effect



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## Discussion

### Calibration of the price impact

- In the baseline model we use estimates of Greenwood et al (2015)
- Using Nykredit data for yield spreads during the financial crisis, price impact could be 10 times as large as baseline
- Dick-Nielsen et al (2012) and Buchholst et al (2012) suggest it could be even larger than this



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## Return to solvency

• We assumed banks attempt to return to solvency after the shock

- Most banks have greater solvency than the minimum required so have some flexibility to reduce solvency levels
- If banks could use a solvency buffer they might avoid fire sales
- However, might still need to sell assets as large-exposures regulations begin to bind



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### Identification and assessment of systemic risks



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# Conclusion

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- Loss of solvency could lead to fire sales of covered bonds
- Solvency buffers might help but other regulations might bind



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